

INDIAN COUNCIL OF AGRICULTURAL RESEARCH
KRISHI BHAVAN: NEW DELHI - 110014

F.No. 1(15)/2011-Budget

Dated the 8th Sept., 2011

Sub: Revised Estimates for 2011-12 and Budget Estimates for 2012-13 under Non Plan – submission of proposals to the Ministry of Finance.

The preparation of the Revised Estimates for 2011-12 and Budget Estimates for 2012-13 has to be taken up and completed in accordance with the general instructions laid down in the General Financial Rules and those issued from time to time by the Ministry of Finance. In order to ensure that the Budget proposals to be approved by the Parliament are presented to the Ministry of Finance by the due dates, a rigid time schedule has to be followed in this respect. It is requested that budget proposals (Revised Estimates for 2011-12 and Budget Estimates for 2012-13) under "Non-Plan" should be submitted directly to the concerned DDG/Deputy Secretary/Under Secretary of the Council Headquarters latest by the 19th September, 2011 in the prescribed Proforma (Annexures I to V) for approval and an advance copy thereof to the undersigned also. The budget proposals are to be scrutinized by the Administrative Sections of the Subject Matter Divisions before the Council's Budget is prepared in a consolidated manner.

The concerned Administrative section after scrutiny will send the budget proposals for 'NON-PLAN' to the Budget Section latest by **23rd September, 2011** positively duly approved by their respective DDG/Deputy Secretary concerned.

The procedure indicated below should be followed for the preparation and submission of Revised Estimates for 2010-11 and Budget Estimates for 2011-12.

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It may be noted that the Budget proposals for RE 2011-12 and BE 2012-13 in respect of "Non-Plan" only are required to be sent/e-mailed to the Budget Section as per the guidelines issued herewith. In so far as the RE/BE proposals in respect of "Plan" are concerned, the guidelines issued by PIM division / Subject Matter Division in this regard may be adhered to.
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- The Soft copies of the budget proposals i.e. the Excel file containing Annexure I – V are required to be simultaneously e-mailed to budgetcircular1213.icar@gmail.com latest by 19th September, 2011 for the purpose of consolidation at the Hqrs. It may kindly be noted that the budget figures of an institute will be accepted only after receipt of soft copy of the excel sheet.
- The Excel file containing the Proforma for submitting Budget information (Annexure I to V) may be downloaded from ICAR website at <http://www.icar.org.in/ICAR Budget Circular 2012-13.xls>. Please fill-up all the relevant information in respect of your Institute in the prescribed Proforma only. **** *The information may strictly be filled in the following order Annexure I -> Annexure II -> Annexure III -> Annexure IV-> Annexure V -> Check-list* ****. Most of the details to be filled-up are self explanatory. Institute name, and Division Name can be selected from the drop-down list available in the relevant cells **** *The software accepts only the names of Institute and Division selected from the list* ****.
- The filled up Excel file should be saved with a relevant name starting with "**Non-Plan BE 2012-13 for <Name of the Institute>**" in order to reveal the identity of the Institute and maintain the uniqueness of the forwarded data.
- Please send the Excel (.xls / .xlsx) file as attachment through email to budgetcircular1213.icar@gmail.com with the subject line "**ICAR Non-Plan Budget 2012-13**" ONLY. However, before sending the filled up information, the Check list provided alongwith the excel file may be carefully consulted/filled up (The check-list has been included in the Budget Circular's Excel file which can be downloaded from ICAR website).

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- It may be noted that budget proposals received in any other format / excel file (other than that prescribed for the purpose) will not be accepted and submission of proposals in such manner will not be taken into cognizance.
- Information once submitted will be treated as final. However, under exceptional circumstances, the revised proposal may be emailed with the subject line as “ICAR Budget 2012-13 Revised” alongwith the reasons for revision of the same.
- In case of any further clarification relating to the preparation of the soft copies, Budget Section ICAR Hq. may be contacted at 011-23388842 or through e-mail at budgetcircular1213.icar@gmail.com.

ESTIMATES OF EXPENDITURE:

REVISED ESTIMATES FOR 2011-12 & BUDGET ESTIMATES FOR 2012-13

- (a) It is of utmost importance that Revised Estimates are framed after thorough and careful scrutiny of all the relevant factors. The estimates should take into account the progress of expenditure for the first five months in 2011-12 and also the capacity of the spending authority to utilize available fund during the rest of the year. The requirements for the remaining part of the year should be carefully assessed. The estimates should be prepared on the basis of what is expected to be actually paid (under proper sanction) during the current financial year. In no case should merely the net charges be entered but gross transactions in full should be entered. It may be noted that the Revised Estimates are intended to indicate to the Parliament a realistic estimation of the likely receipts and expenditure of the Government. The estimating Authority should not, however, attempt to hold on funds without regard to their actual requirements. The Public Accounts Committee takes adverse view of any savings/excesses resulting from the original budget provisions. The final requirements for the remaining part of the year should therefore be assessed carefully, keeping in view the economy instructions issued by the Govt. of India/Council from time to time and circulated to the Institutes/NRCs/PDs/P&I/ ASRB etc. by the Council. The instructions contained in Ministry of Finance OM No. 4(5)-W&M/2011 dated 02/05/2011 and 7(1)/E. Coord./2011 dated 11/07/2011 (available on ICAR website) may be adhered to.
- (b) The Grant in Aid being provided to autonomous bodies viz. ICAR has now been distinctly branched into **Three** different components:
- i. Grants for creation of Capital Assets:* This includes all the expenditure to be incurred on items coming under Capital Section viz. Land, Equipment, procurement of Library books etc.
 - ii. Grants in Aid – Salaries:* This new object head has been introduced recently by the Govt. vide Ministry of Finance’s OM No. 1(4)/E.II(A)/2010 dated 07.06.2011 (available on ICAR website). This will include all expenditure to be incurred on the Establishment related items viz. Establishment Expenses, Wages, OTA, Pensions & Loans and Advances.
 - iii. Grants in Aid – General:* This includes all Non-salary Revenue expenditure viz. Traveling Expenses, Research and Operational Expenditure, Administrative Expenditure and Miscellaneous Expenditure.

The introduction of these different object heads implies that funds are required to be drawn by the Council separately for each object head and any savings under the items at (i), (ii) or (iii) above separately will have to be reported / surrendered to the Ministry of Finance.

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As such the re-appropriations from anyone of the above items (i, ii, iii) to others would not be possible now without the approval of the Parliament. {e.g. re-appropriation from Estt. Charges (Salary) to Admn. Expenses (Non-Salary) or vice versa – requires approval of the Parliament}.

Similarly, the additional demands, if any, are to be reported to Ministry of Finance and approval of Parliament is required to be obtained.

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- (c) No lump-sum or ad-hoc provision, unless, there are very strong reasons to do so, should normally be suggested. The requirement of funds should be estimated with due care to ensure that only such provision is included in the budget as can be definitely utilized. The availability of equipment, suitable technical personnel and time required for completion of various formalities which affect the spending capacity of the authorities concerned should be borne in mind.
- (d) It may be ensured that all actual expenditure figures as appearing in the Budget proposals tally with the audited annual Accounts i.e. Gross totals of Actuals for 2009-10 and 2010-11 to be reconciled with total expenditure as per Receipt & Payment account for the respective years. Actuals till August, 2011 should be the same as figures reported to Accounts Section of the Council in the Monthly Expenditure Statements.
- (e) The "Actual Expenditure till August" for 2011-12 should be the gross expenditure including the expenditure incurred from both the Govt. grant and Internal Resources. The details on such expenditure may be provided in Annexure III.
- (f) The information in Column 4 (*Final RE 2010-11*) and Column 7 (*Non-Plan BE 2011-12*) of Annexure I of the Budget Circular may be filled up as per the allocation communicated by the Council vide letter nos. 3(1)/2011-Budget dated 11/05/2011 and 1(1)/2011-Budget dated 15/04/2011 respectively.
- (g) While filling up the information on requirements under "Pension and Other Retirement benefits" due care may be taken on calculation of exact expenditure to be incurred on the retirement benefits as due to splitting up of the Grants in aid as explained in (b) above, the additional allocation of funds later during the year would be very difficult. Also, the booking of expenditure by the banks in respect of "Pension" (for which the Bank scrolls are received afterwards) may be accounted for.

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Note: The reasons for variation for all items of expenditure where variation in RE 2011-12 and BE 2012-13 is more than 10% with respect to BE 2011-12 allocations are required to be submitted by the Institute.

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ESTIMATES FOR RECEIPTS:

- (a) The estimates of Revenue Receipts may be prepared in the prescribed Proforma (Annexure II & III). The revenue anticipated to be realized during the current year and next year should be calculated very carefully. As the Council is paid a net grant (Gross anticipated expenditure minus anticipated revenue), any shortfall in realizing the anticipated revenue receipts is likely to affect the availability of funds.
- (b) The actual receipts for 2010-11 as appearing in the Budget proposals should tally with "Receipts" in the Receipt & Payment account for 2010-11.
- (c) The Ministry of Finance's D.O. Letter No. 4(5)-W&M/2011 dated 03.05.2011 on Non-Tax Revenue states "Internal resources to be maximized and expenditure to be judiciously incurred". This may be noted while projecting figures for estimated Internal Resource Generation by the Institute.

Since the proposals are to be submitted to the Ministry of Finance as per prescribed schedule, it may be ensured that the proposals must reach ICAR Headquarters latest by the 19th September, 2011 positively. Budget proposals submitted after the above mentioned date will not be entertained and will run the risk of not being included in the budget. The budget proposals should be complete in all respects and must take into account all foreseeable factors, especially in view of the decision of the government that no re-appropriation from 'PLAN' to 'NON-PLAN' and/or vice-versa will be permitted by the Govt.

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It has been made very clear by the Finance Ministry that Budget Estimates for 2012-13 will have to be pegged down to the ceilings and limits prescribed by that Ministry and that the additional allocations allowed at R.E. stage in 2010-11 may not to be taken as the base for the current year. Therefore, no request for additional funds will be entertained at Revised Estimates stage or any subsequent stage during the current financial year unless matching savings are located or internal resources are generated to match the additional requirement.


(Devendra Kumar)
Director (Finance)

Distribution:

The Directors of all the Research Institutes and all Project Coordinators / Project Directorates / National Research Centres / Zonal Project Directors.

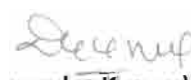
Copy also forwarded to:

- (1) All DDGs, ADGs, DS(P&A), DS(GAC), DS(Edn.), ND(NAIP), Director (Fin.) NAIP, Director (P), Director (Works), Director(P&I).
- (2) DS(GAC), ICAR Hqrs. – for submitting consolidated information in respect of ICAR Hqrs. at Krishi Bhawan, Krishi Anusandhan Bhawan (Service Section) and NASC Complex (Works – E&M Section).
- (3) All Under Secretaries, at the ICAR Headquarters, KB/KAB-I/II, New Delhi.
- (4) All Branch Officers and Finance & Accounts Officers at the ICAR Hqrs., KB/KAB-I/II.
- (5) F&AO (Education), KAB, Pusa – with a request to please provide the actual expenditure on Sixth CPC arrears incurred by the SAUs during 2010-11 against the release of Rs. 1074 crore and the savings if any may be indicated separately. The RE 2011-12 for the balance arrears to be paid during 2011-12 will be finalized only on receipt of such information.
- (6) System Officer, (DIPA) KAB-I for posting the same on ICAR Web-Site.
- (7) All concerned Institute Administration Sections in the Council. *The administrative Sections should send the budget proposals in a self contained note, complete in all respects, in the prescribed Proforma duly approved by DDG / Deputy Secretary concerned to the Budget Section by 23rd September, 2011. The last year's file may be linked therewith invariably. They may also please ensure that the budget proposals are received from the Directors of Institutes/Project Directorates and National Research Centres/Project Coordinators including PC Units etc. in time viz. 19th September, 2011.*
- (8) Secretary, ASRB, ICAR, KAB, New Delhi for submission of proposals in respect of ASRB.
- (9) Director (D-KMA), ICAR for submission of proposals in respect of P&I Division (including printing and Publications).

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Note : It is requested that all budget proposals may please be sent to the Budget Section in the prescribed proforma (Annexure I, II, III, IV & V) and complete in all respects duly scrutinized and approved by the concerned Under Secretary/Deputy Secretary/DDG. Since the proposals are to be sent to the Ministry of Finance for approval, it is requested that budget proposals complete in all respects duly scrutinized may be sent to Budget Section, ICAR by 19th September, 2011 positively.

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(Devendra Kumar)
Director (Finance)